

**FROM: MARY BUNTING**  
**6 SEPTEMBER 2002**

**see copy distribution below**

**TO: ALISON COEY**  
**BILL SMITH (o/r)**  
**WESLEY SHANNON**

**NORTH BELFAST - DRAFT EXECUTIVE PAPER**

**Summary**

**Issue: Executive paper on proposed way forward arising from report on Ardoyne Road Arbitration.**

**Timing: Immediate - paper will need to be circulated immediately if it is to be discussed at the Executive meeting on 10 September. While Departments have received the arbitrators' report through the North Belfast IDG network, there has not been an opportunity for consultation on the way forward with Departments.**

**Recommendation: Ministers are asked to agree the draft Executive paper for issue to the Executive.**

**Background**

1. Ministers received the report on the Ardoyne Road Arbitration on 7 August and on 20 August, the Deputy First Minister and Minister Leslie met with the arbitrators to discuss their report.
2. On 21 August, I forwarded a record of my understanding of the agreements reached at the meetings on 20 August, including a draft 'Agreed Way Forward' based on my understanding of Ministers' discussion at the meetings on 20 August. I am aware that there has been an exchange of views on the 'Agreed Way Forward' between Private Offices but to date I have not received an agreed position of this.
3. The 'Agreed Way Forward' included submission of a paper to the Executive, which would invite the Executive to endorse the proposed way forward to the implementation of the recommendations which will include
  - (i) asking the DSD Minister to implement recommendation 1 at page 5 of the arbitrators' report, as an improvement to the community and social environment in the area using his legislative authority under the Social Need (NI) Order 1986; and
  - (ii) identifying facilitators to work with both communities and the North Belfast Unit on the implementation of recommendations 2 and 3 of the report and on how to address the wider needs of both communities at



this interface.

4. On 30 August, Ministers wrote to the Minister for Social Development, Nigel Dodds advising that "we are now examining how best to implement all of the recommendations as quickly as possible, as part of this, we wanted to seek your agreement on how recommendation 1 could be implemented. We will then bring the report to the Executive in order to secure agreement on the proposed way forward". Specifically, Ministers stated: "we would be grateful to know whether you would be content to use your legislative authority under the Social Need (NI) Order 1986 to implement recommendation 1 as an improvement to the community and social environment". Minister Dodds has not yet replied to this letter but I understand that his reply is imminent.
5. On 3 September, the arbitrators' report on feedback was received (see my submission of 3 September). This indicated that the recommendation concerning a wall/fence at the immediate interface had not found favour with either community, for different reasons, and that Upper Ardoyne appeared to have some difficulties with the proposed fencing behind houses on Hesketh Road. Neither community had addressed the issue of how the implementation of recommendations (2) and (3) might be facilitated.
6. On 4 September, Father Aidan Troy wrote to Ministers thanking them for their letter of 23 August and appealing to them not to proceed with the construction of the wall and fence on the grounds that this would lead to the closure of Holy Cross Girls' School since parents would not allow their children to pass such a wall. Father Troy indicated that he did not wish to enter into any further detail or comment about "what may turn out to be a legal issue".
7. Letters have issued to firms of solicitors acting on behalf of Eileen Holland, an Upper Ardoyne resident and the Holy Cross School Board of Governors. The only response has been an acknowledgement from Johnson and Co (solicitors for Holy Cross).
8. The return to school on Monday last was peaceful and this has remained the case throughout the week. There was considerable publicity last weekend about the role of leading loyalists, and the Loyalist Commission, in preventing any resumption of the protest.
9. There has been fragmentation within CRUA. It is understood that a meeting took place last night, 5 September, at which a new Committee was elected. It is understood that since a previous meeting last week, efforts were made locally to secure agreement on a representative committee. All nine members of the new Committee are close associates of Jim Potts. Key members of the former Committee, most noticeably Mark Coulter, Hugh Megarry and Anne Bill are not involved. There is significant hostility in Upper Ardoyne to OFMDFM with posters, including denigrating comments about the First Minister and Deputy First Minister circulating in the area.

### Discussion

10. In their letter to the various parties of 23 August, Ministers said "We are writing to let you know that we have accepted the three recommendations which are included on page 5 of the arbitrators' report. We are now examining how best to implement all of the recommendations as quickly as



possible. We intend to bring the report to the Executive in order to secure agreement on the proposed way forward and to make the necessary arrangements with relevant Departments, including the Department for Social Development”.

11. It is now apparent that implementation of all of the recommendations may not be straightforward for a number of reasons as follows:
12. Recommendation 1 included two elements - a wall/fence at the immediate interface and fencing behind houses on Hesketh Road at the boundary with the Everton complex. Referring to recommendation 1 in their report (see page 3) the arbitrators state “if implemented, this could be seen as a first step in a process of addressing community safety needs on the Ardoyne Road. It might be seen as a temporary measure that could later be changed as the situation changes. If each of the sides chooses to accept this united action as a kind of confidence-building measure, then it might help the two parts of the Ardoyne community to begin an engagement in direct dialogue that might eventually lead them to some level of consensus in further measures to be implemented in order to secure community safety as well as improve the community environment more generally for everyone concerned”. (Emphasis added).
13. The arbitrators also state that “the meeting of basic safety needs of one community ought not to be subject to the consent of another community. There is a clear obligation to meet safety needs, provided that this is not done in a way that interferes with meeting the needs of others. Issues of consent may limit the specific choices of method or mechanism for meeting safety needs, but lack of consent does not remove the obligation to meet the needs. At the same time, dialogue and confidence-building are essential if the problems are every to be solved in any meaningful way”.
14. It is clear from the feedback to the arbitrators’ report that neither community has accepted the ‘minimal wall/fence’ proposal, and that there is no real potential for community dialogue in the short term.
15. The position of the Lower Ardoyne community (which it now appears is being articulated through Father Troy), appears to have hardened significantly. The issue of sight lines from the Alliance Avenue/Ardoyne Road corner has been addressed in that the “wall/fence” does not protrude on to the existing road. Concerns about fear of attack from behind the wall on the walk to school have also been addressed in that, apart from a wall around houses at the immediate interface, the proposed structure is a fence. Nevertheless, it would appear that parents may refuse to bring their children past any wall. It is highly likely that, in the event that work to construct the wall/fence was to proceed, the Holy Cross School application for judicial review would be re-activated. This community continues to emphasise the need for dialogue as the way forward.
16. The Upper Ardoyne community also appears to be vehemently opposed to the wall/fence proposal and there is no real possibility at this time that it might engage in community dialogue with Lower Ardoyne to reach a consensus about further measures. It has also expressed reservations about the proposed “Hesketh shield”. During the summer period Upper Ardoyne has been pressing hard for this measure. In the past, the Lower Ardoyne



community has not raised objections to this measure.

17. Against the background of violence in the area during the summer period, the potential for community dialogue at this time appears to be very limited. Neither community addressed the issue of facilitation for dialogue with the arbitrators in feedback on the report. The fragmentation of the CRUA Committee does not augur well for a move forward on community dialogue. Whatever, the motivation of the new Committee (and this is not yet clear) while community relationships within Upper Ardoyne are fraught this community's capacity to engage in dialogue with Lower Ardoyne is considerably lessened.
18. While both communities have agreed the Building Trust and Confidence Principles, which includes agreement that "a community forum will be put in place where all local community issues can be discussed", the development of a community forum appears to be a long way off.
19. The North Belfast Community Unit is taking forward community development/community capacity building work with both Upper and Lower Ardoyne communities, which was initiated by the Dunlop Project. In Upper Ardoyne early development work was undertaken with consultancy support. This involved all of the various voluntary and community groups in the area and a development plan which could lead to the establishment an Upper Ardoyne community forum has been prepared. In Lower Ardoyne, consultancy support has also been provided to assist the community with the implementation phase of their capacity building process leading to the establishment of a community forum for the Ardoyne/Marrowbone areas. Community capacity in Lower Ardoyne is stronger than in Upper Ardoyne where it still remains weak.

### **Proposed Way Forward**

20. The potential for implementing all of the recommendations in the arbitrators' report at this time appears to be very limited.
21. Ministers stated position is that OFMDFM's legal authority for its work on the Executive's North Belfast initiative, arises from the Community Relations (Amendment) (NI) Order 1973 and that in implementing the objectives of this initiative, the powers of other departments will need to be deployed.
22. Against the background of opposition to the 'minimal wall/fence' proposal and the lack of potential for community dialogue, it would be difficult to explain how implementing this measure, at this time, could act as a "kind of confidence-building measure as suggested by the arbitrators. It would also be difficult to explain how, at this time, the measure could improve community relations or indeed enhance the social and community environment. While the absence of the school protest has been a very positive development, nevertheless the community environment in the area is unsettled and action to implement the proposal at this time could further destabilise the situation.
23. There is a strong argument, however, for moving forward with the 'Hesketh Shield'. Indications are that the implementation of this measure would be a physical demonstration that safety needs are being addressed. However, whether or not this measure could be taken forward as an "improvement to



the community and social environment" will require careful consideration. While Minister Dodds' response to the First Minister and Deputy First Ministers' letter of        has not been received, it is likely that before agreeing to exercise his powers to implement this measure, he may press OFMDFM on this point. Ministers may wish as a first step to explore with the Security Minister, Jane Kennedy, if the measure could be implemented as a security measure. Regardless of which approach is adopted, an approach will have to be made to the Everton Complex and the Minister for Health and Social Services and Public Safety to obtain access to the land.

24. Throughout the process various efforts have been made to advance community

dialogue and work is underway (see above) to develop community forums in the area. Positive developments have been the agreement of the Principles for Building Trust and Confidence and the end of the school protest. However, community relations in the area remain tense and raw after the summer period and it will take more time to build the confidence and capacity of the Upper Ardoyne community before it can actively engage with Lower Ardoyne. Likewise, while the protest has ended, there remains considerable mistrust in Lower Ardoyne and this community may have also wider community issues which it will want to see addressed.

### Recommendation

25. It is therefore recommended that Ministers advise the Executive Committee that they are committed to the implementation of the three recommendations included at page 5 of the arbitrators' report and that they propose to take them forward as follows:-
- (i) Ministers will ask the Security Minister Jane Kennedy to immediately construct a screen at the back of houses on Hesketh Road.
  - (ii) Over the next three months, the North Belfast Community Action Unit (the Unit) will develop an intensive community capacity building programme for Upper Ardoyne engaging all the church, voluntary and community organisations in the area with a view to establishing an Upper Ardoyne Community forum. The Unit will also explore with Lower Ardoyne what further broader community issues it wishes to see addressed.
  - (iii) Ministers will review the position at the end of the three-month period. In the meantime, if any consensus emerges on implementation of the "minimal wall/fence proposal" or any other improvements to community safety, Ministers will ask the Minister for Social Development to implement the proposed measures, acting within his legislative authority under the Social Need (NI) Order 1986.
26. Ministers will wish to give this matter very careful consideration both in advance of Tuesday's Executive meeting and more urgently Oral Questions on Monday afternoon. An outline of a paper to the Executive is attached. This can be further developed once Ministers have had an opportunity to discuss the proposed way forward on Monday.



C H Bunting

MARY BUNTING



**DRAFT**

**MEMORANDUM**

**FROM: DAVID TRIMBLE  
FIRST MINISTER**

**MARK DURKAN  
DEPUTY FIRST MINISTER**

**DATE: [ ] SEPTEMBER 2002**

**TO: EXECUTIVE**

**NORTH BELFAST: REPORT ON ARDOYNE ROAD ARBITRATION - PROPOSED  
WAY FORWARD**

**Background**

1. In September 2001, the Executive agreed to appoint a Senior Liaison Official, based in a local office in North Belfast and to establish an inter-departmental group of senior officials to take forward work on establishing a formal mechanism for dialogue with local communities to address a full range of social, economic and community issues.
2. On 23 November last year, following discussion with elected and community representatives in Ardoyne, we wrote to the various parties providing details of a series of measures, which we intended to put in place. Since then Departments have worked co-operatively on the various measures and considerable progress has been made. A progress report and estimated costs in implementing the measures is included at Annex 1.
3. Despite the progress that has been made, it has been difficult to reconcile each community's concerns about community safety and how to promote community dialogue.
4. During the period April-June 2002, we and our officials had extensive discussions and meeting with elected and community representatives and we explored with them how we might progress community safety measures and community dialogue on a twin-track basis.
5. In June, both communities had agreed a set of Principles for Building Trust and confidence which included agreement that "a community forum will be put in place where all local community issues can be discussed". However, a



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consensus had not been reached on community safety concerns generally and on a wall proposed around numbers 41 - 49 Ardoyne Road. On 28 June we initiated an arbitration process to help us to address remaining issues in community safety in Ardoyne.

6. The arbitrators have now presented their report to us and we have met with them to discuss their recommendations. A copy of the arbitrators' report is included at Annex 2. On 23 August we wrote to elected and community representatives in the area advising them that we had accepted all three recommendations at page 5 of the report and that we were examining how best to implement the recommendations. We said that we intended to bring the report to the Executive in order to secure agreement on the proposed way forward and to make the necessary arrangements with relevant Departments, including the Department for Social Development.
7. When we met them, the arbitrators told us that they wished to forward their report to the various parties and to invite feedback from them. We asked them as part of the feedback process to explore with the various parties what assistance might be provided to facilitating the implementation of recommendations 2 and 3 of the report and how the wider needs of the communities at this interface might be addressed. The arbitrators have now reported back to us on the feedback process, which was the final step in the arbitration.
8. On 30 August, we wrote to the Minister for Social Development, Nigel Dodds advising that "we are now examining how best to implement all of the recommendations as quickly as possible, as part of this, we wanted to seek your agreement on how recommendation 1 could be implemented. We will then bring the report to the Executive in order to secure agreement on the proposed way forward". Specifically, we stated: "we would be grateful to know whether you would be content to use your legislative authority under the Social Need (NI) Order 1986 to implement recommendation 1 as an improvement to the community and social environment". Minister Dodds has not yet replied to this letter. **[DN: This is likely to arrive on Monday, if not before].**

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9. The return to school on Monday last was peaceful and this has remained the case throughout the week. We welcome the efforts that were made by many people to prevent a re-instatement of the protest.
10. There has been fragmentation within Concerned Residents of Upper Ardoyne. A new Committee was elected recently with a number of key members of the former Committee no longer involved.
11. On 3 September we received the arbitrators' report on feedback. This indicated that the recommendation concerning a wall/fence at the immediate interface had not found favour with either community, for different reasons, and that Upper Ardoyne appeared to have some difficulties with the proposed fencing behind houses on Hesketh Road. Neither community had addressed the issue of how the implementation of recommendations (2) and (3) might be facilitated.
12. The Lower Ardoyne community is opposed to a wall of any kind. The issue of sight lines from the Alliance Avenue/Ardoyne Road corner, which was a key issue previously raised by this community, has been addressed in that the "wall/fence" does not protrude on to the existing road. Concerns about fear of attack from behind the wall on the walk to school, which were also raised by this community, have also been addressed in that, apart from a wall around houses at the immediate interface, the proposed structure is a fence. Nevertheless, it would appear that parents may refuse to bring their children past any wall. This community continues to emphasise the need for dialogue as the way forward.
13. The Upper Ardoyne community also appears to be vehemently opposed to the wall/fence proposal and there is no real possibility at this time that it might engage in community dialogue with Lower Ardoyne to reach a consensus about further measures. It has also expressed reservations about the proposed "Hesketh shield", (which is included in recommendation 1). During the summer period Upper Ardoyne has been pressing hard for this measure. In the past, the Lower Ardoyne community has not raised objections to this measure.
14. Against the background of violence in the area during the summer period, the

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potential for community dialogue at this time appears to be very limited. Neither community addressed the issue of facilitation for dialogue with the arbitrators in feedback on the report.

15. While both communities have agreed the Building Trust and Confidence Principles, which includes agreement that "a community forum" will be put in place where all local community issues can be discussed", the development of a community forum appears to be a long way off.
16. The North Belfast Community Unit is taking forward community development/community capacity building work with both Upper and Lower Ardoyne communities, which was initiated by the Rev John Dunlop's Project. In Upper Ardoyne early development work was undertaken with consultancy support. This involved all of the various voluntary and community groups in the area and a development plan which could lead to the establishment an Upper Ardoyne community forum has been prepared. In Lower Ardoyne, consultancy support has also been provided to assist the community with the implementation phase of their capacity building process leading to the establishment of a community forum for the Ardoyne/Marrowbone areas. Community capacity in Lower Ardoyne is stronger than in Upper Ardoyne, where it remains weak.

### **Proposed Way Forward**

17. The potential for implementing all of the recommendations in the arbitrators' report at this time appears to be very limited.
18. Against the background of opposition to the 'minimal wall/fence' proposal and the lack of potential for community dialogue, it would be difficult to explain how implementing this measure, at this time, could act as a "kind of confidence-building measure", as suggested by the arbitrators.
19. There is a strong argument, however, for moving forward with the 'Hesketh Shield'. Indications are that the implementation of this measure would be a physical demonstration that safety needs are being addressed. As a first step, we would wish to explore with the Security Minister, Jane Kennedy, if the measure could be implemented as a security measure.



20. Throughout the process various efforts have been made to advance community

dialogue and work is underway (see above) to develop community forums in the area. Positive developments have been the agreement of the Principles for Building Trust and Confidence and the end of the school protest.

However, community relations in the area remain tense and raw after the summer period and it will take more time to build the confidence and capacity of the Upper Ardoyne community before it can actively engage with Lower Ardoyne. Likewise, while the protest has ended, there remains considerable mistrust in Lower Ardoyne and this community may have also wider community issues which it will want to see addressed.

### **Proposed Way Forward**

21. We remain committed to the implementation of the three recommendations included at page 5 of the arbitrators' report, but taking account of the unsettled environment within the community, we wish to allow some further time to develop the capacity of both communities to enable them to effectively engage with one another. We therefore propose to:
- (i) ask the Security Minister Jane Kennedy to immediately construct a screen at the back of houses on Hesketh Road;
  - (ii) develop an intensive community capacity building programme for Upper Ardoyne engaging all the church, voluntary and community organisations in the area with a view to establishing an Upper Ardoyne Community forum. This will be taken forward by the North Belfast Community Action Unit which will also explore with the Lower Ardoyne community what wider community issues it wishes to see addressed;
22. We will review the position and report back to the Executive in three months' time. In the meantime, if any consensus emerges on implementation of the "minimal wall/fence proposal" or any other improvements to community safety, We will ask the Minister for Social Development to implement the proposed measures, acting within his legislative authority under the Social Need (NI) Order 1986.



23. Colleagues are invited to endorse the proposed way forward.

**DAVID TRIMBLE**  
First Minister

**MARK DURKAN**  
Deputy First Minister



**PROGRESS ON MEASURES IN FM AND DFM LETTER OF 23 NOVEMBER 2001.  
Position at 6 September 2002**

**Community Safety/Environmental Changes**

**Road ramps for Ardoyne Rd and part of Hesketh**

Overall: **Completed:** This first phase of ramps was completed 25 January 2002.

Detail: Road humps were installed in Ardoyne Road and Hesketh Road by 25 January 2002, the date originally envisaged, despite civil unrest in the area during part of the construction period. We are reviewing the effectiveness of some of the road ramps on the Upper Ardoyne Road. DRD Roads Service is monitoring the situation.

**Other related measures on traffic calming in rest of area including Alliance Avenue**

Overall: **Completed.** Contractor was on site by 4 March and all work was completed by the end of May.

Detail: Proposals for traffic calming measures in a further 13 streets in the Glenbryn / Hesketh / Wheatfield / Alliance areas and on Alliance Avenue were designed and the statutory notice published in local papers on 1 February 2002. Once the 30-day statutory period of notice was complete, a DRD Roads Service contractor commenced work on 4 March. Some of the ramps in Alliance Avenue required negotiation between DRD Roads Service and Translink on the exact nature of the cushions to be installed. Work was completed by the end of May.

**Ardoyne Road/Alliance Ave Intersection**

Overall: **Work in Progress.** Following discussion and consultation with both communities, a first design was completed by mid-January. Since then both communities have engaged in intensive consultations, including extensive meetings with officials and Ministers. In June 2002, as part of their efforts to try to arrive at a consensus on community safety issues, the First Minister and the Deputy First Minister initiated an arbitration process. Ministers met the arbitrators to discuss their report, which was issued to MLAs and the local interests on 23 August 2002. The First Minister and Deputy First Minister have written to all the interested parties in the area to let them know that they have accepted the three recommendations which are included on page 5 of the arbitrators' report. Ministers are now examining how best to implement all of the recommendations as quickly as possible. They indicated their intention to take the report to the Executive in order to secure agreement on the proposed way forward and to make the necessary arrangements with relevant Departments, including the Department for Social Development. The arbitrators have reported their feedback to the Ministers.

Detail: The Planning Co-operative (TPC) was commissioned on 28 November to consult with local communities about the concept and subsequently to



prepare the design (responsibility of Bill Morrison). DRD Roads Service prepared detailed engineering drawings and contract documents and liaison took place with utilities about service alterations. Road Service had a contractor on 1 week's stand-by to proceed with implementation of the scheme. Roads Service was awaiting OFMDFM's order to proceed. OFMDFM also commissioned Groundwork NI (Mary McKee) to prepare options for environmental treatment of the interface, with particular reference to the space created on the north-east corner of Alliance Avenue.

Turning circle in the grounds of Holy Cross School

Overall: **Completed.** This enables parents driving to the school to drop off and pickup children without the need to stop on the Ardoyne Road. This may obviate the need for a no-stopping zone.

No-stopping zone on the Ardoyne Road

Overall: DRD Road Service has advised that it would be inappropriate to use Roads legislation to create a no-stopping zone in these circumstances. The need for a no-stopping zone may not be necessary if the new turning circle within the school grounds is effective.

Community Action Challenge

North Belfast Community Action Project

Overall: **Completed.** The Report by Rev Dunlop and his colleagues was presented to OFMDFM and DSD Ministers before the end of May.

Detail: Rev John Dunlop, along with other independent members Monsignor Tom Toner, St Peter's Cathedral and Roy Adams, CEO of Building Design Partnership led the Community Action Project. The Project operated from December 2001 to May 2002. Their Report was presented to Government by the end of May and the proposal to establish a dedicated Unit for North Belfast was accepted by Ministers.

The Unit is now established with Evelyn Cummins heading up the Unit, which reports to a Departmental Steering Group representing both OFMDFM and DSD. A Special Intervention Programme, value £250k, has been launched to enable consortia of local community groups to operate programmes for young people between August and Nov. 2002. The Unit is also preparing proposals to build community capacity within communities in North Belfast. An indicative bid has been made in the SRA for substantial funding for a community capacity building programme.

Education

During the period of the protest on the Ardoyne Road, the Department of Education supported a package of short-term support measures at both Holy Cross and Wheatfield Primary Schools. Later with Executive support it also announced further measures to enhance youth and education



services in North Belfast. This included special provision for meeting the costs (approximately £100k) of refurbishing Wheatfield Primary School. An economic appraisal on Wheatfield Primary School has been completed and arrangements are being put in place to roll out the agreed work.

Schools identified in the Executive package are funded by education authorities under normal school funding arrangements. The schools themselves will determine their own requirements, for example, teacher substitution, classroom assistants etc. All 15 schools included in the Executive's package have been informed in writing of financial arrangements for accessing the £30k allocated to each school and have had the details explained to them at a meeting with the Belfast Board last January. The Department agreed, in March of this year, to extend the package from within its own budget to a further 13 primary schools identified on the basis of their location within a defined geographical area

In May, the First Minister and the Deputy First Minister wrote to the Education Minister, Martin McGuinness, seeking his agreement to a continued commitment to support for Holy Cross and Wheatfield Schools including

- assistance to enable Holy Cross school to create a new play facility to replace that lost due to the installation of a turning circle on the grounds of the school;
- the need to maintain the provision of the service which is currently being provided to transport pupils and parents to the school; and
- the continuation of a support package to the schools.

Following their recommendation, the Dept of Education made a further proposal to support Holy Cross and Wheatfield and the funding for this was agreed by the Executive in the June Monitoring Round. The Department has actioned this package.

The procedure for the recruitment of the additional youth workers has been concluded and 4 new Youth Workers have taken up appointment on 5 August. A Team Leader was also appointed on 1 July 2002 and has established the office and administration base for the team and prepared an induction programme for the Youth Workers. To date the whole Team has undertaken training in anti-sectarian practice and prejudice awareness and will be undertaking further training including joining their respective schools teaching team for staff development training. Our Lady of Mercy excluded themselves from this scheme and St Gemma's is yet to confirm if they wish to be included although it is thought unlikely.

**Transfer Test:** the Department of Education wrote to the Principals of Holy Cross and Wheatfield Primary Schools and parents of pupils who sat the transfer test to advise of procedures for claiming special circumstances should they feel it appropriate.

**St. Gabriel's Astroturf pitch:** the Department of Education has indicated to the school that it will make available £120k. Additional resources will be sought from other sources.



## Counselling

Interface conflict in the Ardoyne/Glenbryn area continues to have a disruptive effect on the work of the North and West Belfast Health and Social Services Trust's (N&WBHSST) Everton Centre and the adjacent Learning Disability Day Centre.

Community Mental Health Teams in North Belfast received 112 referrals for counselling support arising from troubles-related trauma between September 2001 and the end of January 2002. Between April and July 2002 the Teams received 126 further referrals with post trauma symptoms, 18 of which are assessed as severe.

The Family Trauma Centre commenced a local clinic in May 2002 based at the Lincoln Avenue Health Clinic. This has the capacity to see two families a week. Between October 2001 and August 2002 the Centre had 80 referrals from North Belfast, 70 of them for Troubles related work.

The major provision of counselling services is however within the voluntary sector. OFMDFM from its Victims Fund allocated £104,000 to the North and West Belfast Health and Social Services Trust through DHSSPS to assist in addressing these needs. This enabled funding of the counselling services and other support activities through to the end of March 2002. The Trust is developing a further bid to meet current expenditure.

New Life Counselling, a voluntary agency, has shouldered much of the responsibility for supporting the children of Holy Cross Primary School for girls and continues to be involved with approximately 100 of these children. A small number of new referrals have been received as the new school term has drawn nearer.

A counselling helpline provided by the Institute for Counselling and Professional Development (ICPD) and funded by the Trust continues to operate and is in high demand particularly following incidents. Between April and July 2002 some 37 cases with post traumatic stress disorder symptoms were referred to ICPD.

The N&W Health Trust is also developing a proposal for a Trauma Resource Centre in the area.

## Other Issues

### Protection for houses at the interface

The Department for Social Development took action to provide additional protection for residential property at the interface, both for social and privately owned housing.

Within the terms of the Protection Of Private Property at Interfaces (POPPI) scheme announced by DSD, progress is as follows:

**Phase 1:** Alliance Ave (upper end) Glenbryn Park and part of Ardoyne Road is 100% complete.

**Phase 2:** 109-171 Alliance Ave (south of Berwick Rd) is 50% complete.

**Hesketh Rd: Odd numbers:** Scheme approval granted on 28 August and a survey is underway.



**Flax Housing Assoc, Ardoyne Rd** (14 properties) 100% complete.  
**Single property at 223 Alliance Ave**, work in progress.  
[The cost of this work is estimated at £???)

### Glenbryn Redevelopment

NIHE appointed a consultant to prepare a Housing Concept Plan for the redevelopment of the Glenbryn area. An initial press advertisement was placed on 7 March. Contact was made with a number of interested groups, with a view to developing options and submission to the Planning Service. Vesting is likely to be declared by October/November 2002.

Phase 1 of the new build project is programmed for 2003/4. The project will be the responsibility of the BIH Housing Association. A design team has been appointed and is working on a scheme. (Mark Coulter is the community representative on the team).

### Advisory Services

CRUA has established an advisory service for local residents with temporary support by CRC, NIHE and N&W Health Trust.

### Community transport

Research on this issue continues, although DRD has indicated that there can be no funding for community transport in urban areas, other than schemes for disabled groups.

### Baby clinics

A survey of local mothers by District Nurses was undertaken by N&W Health Trust, which reported that suitable arrangements had been made with each mother. In the light of continuing concerns about this issue, the North and West Trust was asked to review the position again, using an independent person to ensure the mothers can voice all of their concerns. The Trust concluded that there was insufficient demand to warrant a local clinic, but arrangements have been made to support easier access to other existing clinics and the Trust will keep these arrangements under review.

### Security and Policing Issues

These issues are for NIO and PSNI. The most prominent of the changes include the introduction to Ardoyne and Upper Ardoyne of a dedicated community policing initiative and the CCTV camera installed at Alliance Avenue. A significant extension to the Peace Wall that runs between Alliance Avenue and Glenbryn Park was completed in February 2002. Proposals that the wall should be further developed are under active consideration by the NIO, who are currently consulting with police regarding appropriate measures.

### Joint Community Forum for Ardoyne and Upper Ardoyne

In May 2002, following discussion with the First Minister and the Deputy



First Minister, both communities agreed to sign up to the Building Trust and Confidence Principles, providing a positive context for a commitment to the establishment of a community forum and to provide the mechanism through which difficult issues can be resolved, with both communities working together in partnership for their mutual advantage.

Last Autumn representatives of both sides of the community had made some contact to discuss possible procedures and mechanisms for dialogue. In April and May this year strenuous efforts were made to identify and take forward the issue but despite stated commitments by both communities, it has not proved possible to move it forward.

**Senior Liaison Official, OFMDFM**

**September 2002**



**IDENTIFIABLE COSTS OF DELIVERY – DEVOLVED ADMINISTRATION**

Includes both actual and committed costs from Dec 2001 to Mar 2005

Department/Details	Estimated costs
<b>OFMDFM</b>  <div style="text-align: right;"><b>Dunlop Project (Dec 2001 to May 2002)</b></div> <div style="text-align: right;">Staff costs (Dunlop Team, incl. SLO) 150,000</div> <div style="text-align: right;">Costs of Actions 100,000</div> <div style="text-align: right;"><b>North Belfast Community Action Unit</b></div> <div style="text-align: right;">Staff costs (June to Aug 2002) 60,000</div> <div style="text-align: right;">Other costs (June to Aug 2002) 95,000</div> <div style="text-align: right;">Special Intervention Programme (Sept 02 to Dec 03) 250,000</div> <div style="text-align: right;">Estimated Staff costs (Sept 02 to March 03) 187,000</div> <div style="text-align: right;">Estimated other costs (Sept 02 to March 03) 95,000</div> <div style="text-align: right;">Indicative bid Community Capacity Building 3,000,000</div> <b>Other</b>  <div style="text-align: right;">The Planning Cooperative 8,000</div> <div style="text-align: right;">Groundwork NI 7,000</div> <div style="text-align: right;">Arbitration 3,000</div> <div style="text-align: right;">Victims Funds (to N&amp;W Trust through DHSSPS) 104,000</div>	
<b>DE</b>  <div style="text-align: right;"><b>DE costs</b></div> <div style="text-align: right;">Holy Cross support 285,000</div> <div style="text-align: right;">Wheatfield support 352,000</div> <div style="text-align: right;">Executive funding Wheatfield refurbishment 100,000</div> <div style="text-align: right;">Holy Cross and Wheatfield shared 120,000</div> <div style="text-align: right;">North Belfast Schools' Executive funding 2002 - 2005 1,500,000</div> <div style="text-align: right;">Additional Schools' Executive funding 2002 - 2005 1,300,000</div>	
<b>DSD</b> <div style="text-align: right;">Protection of properties at the Alliance Avenue interface</div> <div style="text-align: right;">Private (POPPI)</div> <div style="text-align: right;">Social (NIHE/Housing Association)</div>	Requested
<b>DRD</b>  <div style="text-align: right;"><b>Roads Service</b></div> <div style="text-align: right;">Road ramps and traffic calming, design and construction 136,000</div> <div style="text-align: right;">Design work road realignment 78,000</div>	
<b>DHSSPS</b>  <div style="text-align: right;"><b>North and West Health Trust</b></div> <div style="text-align: right;">Community counselling 136,000</div> <div style="text-align: right;">Family Trauma Centre 116,000</div>	
<b>Total</b>	?

**Notes**

Rounded to nearest £1,000.



**Mary Bunting**


Sent by: Sheila Bradfield

09/06/02 06:04 PM

To: Ps Ministers/OFMDFM/DFP@DFP, Gerry  
Loughran/OFMDFM/DFP@DFP, Will Haire/OFMDFM/DFP@DFP,  
David McNarry/OFMDFM/DFP@DFP, Brian  
Barrington/OFMDFM/DFP@DFP, Gail  
Houston/OFMDFM/DFP@DFP, Jenny  
Ayer/OFMDFM/DFP@DFP, Alison Coey/OFMDFM/DFP@DFP,  
Aidan Cassidy/OFMDFM/DFP@DFP, Stephen  
Grimason/OFMDFM/DFP@DFP, Derek  
Wheeler/OFMDFM/DFP@DFP, Chris  
Stewart/OFMDFM/DFP@DFP, Susan  
Robinson/OFMDFM/DFP@DFP, Evelyn  
Cummins/OFMDFM/DFP@DFP, Ruth  
Childs/OFMDFM/DFP@DFP, Irena Elliott/OFMDFM/DFP@DFP,  
Denis McCartney/OFMDFM/DFP@DFP, Bill  
Smith/OFMDFM/DFP@DFP, Wesley  
Shannon/OFMDFM/DFP@DFP  
Subject: EXECUTIVE PAPER - NORTH BELFAST

Please see attached from Mary.

Sheila

 6.9 Minute re draft Executive Paper.doc

 6.9 DRAFT EXECUTIVE PAPER.doc

 6.9 Latest progress report.doc