FOR THE HEALTH AND SOCIAL SERVICES

From: C W Donnell

Date: 28 October 1991

Mr H V McElfatrick

USE OF PLACE OF SAFETY ORDERS FOR YOUNG PEOPLE UNDER THREAT FROM PARAMILITARY ORGANISATIONS

Please see the attached correspondence from the Central Services Agency. I am really quite astonished at the tenor of the letter as it shows, in my view, an extraordinary lack of understanding of the role of NIO in this matter. The writer seems to miss the point that it is a matter for a H&SSB, presumably guided by CSA, and not the NIO, to initiate care proceedings in any case. I accept that the circumstances of removal of a young person, who is under threat from paramilitaries, may not totally fall within the terms of section 93 of the Act, but what remains fundamental is the welfare of the child.

Training schools are merely the recipients of young people who have been before the courts and who arrive with an order authorising their detention. If CSA and the courts feel the use of Place of Safety Orders and Training School Orders for young people under threat from paramilitaries are inappropriate surely it is a matter for the juvenile court to come to other arrangements.

The only other option open to Social Services seems to be that of voluntary care under Section 103. There may, however, be problems in the use of this provision. Often young people who are under threat have drawn attention to themselves by their anti-social behaviour and in terms of control and other children's establishments may have difficulty in dealing with them. The other consideration is that when a young person is placed in a training school there is no financial cost to a H&SSB. Other agencies such as Families Against Intimidation, Corrymeela etc have provided voluntary accommodation so, for some, the more informal approach does work.

Before replying to NIO I would welcome the opportunity to discuss these issues with you.

C W DONNELL

W.D. W327/87 NORTHERN IRELAND CENTRAL SERVICES AGENCY FOR THE HEALTH AND SOCIAL SERVICES 25 Adelaide Street, Belfast BT2 8FH. PLEASE ADDRESS REPLY TO: TEL No. (0232) 324431 G. D. H. BRANGAM FAX No. (0232) 232304 CHIEF LEGAL ADVISER DATE. 11 October 1991 OUR REF. YOUR REF. Mr Alex Freland Mr Moseley Principal Officer Northern Ireland Office NORTHEEN WELAND OFFICE Probation and Juvenile Branch PROBATION AND JUVENILES BRANCH Royston House 34 Upper Queen Street 14 OCT 1991 BELFAST 2 Dear Mr Ireland PLACE OF SAFETY ORDERS I spoke with a member of your staff by telephone on the 8th instant. I would seek your assistance but if you are unable to help perhaps you would be kind enough to pass this correspondence to the appropriate department. I act on behalf of the four Directors of Social Services in Northern Ireland. I write to you in the hope that some guidance can be given by the Northern Ireland Office in relation to the removal of young persons to places of safety as a result of threats or intimidation from certain groups of persons. I myself as presenting Solicitor before the Belfast Juvenile Court have encountered two such instances. I think that a further problem "arose in Londonderry Juvenile Court". I am concerned obviously from the point of view of the legality of such application. *Obviously where an Application for a Place of Safety Order is made pursuant to Section 99 of the Children and Young Persons Act (NI) 1968, the child or young person must be brought before the appropriate Juvenile Court within the period of five weeks from the date of granting of such a Place of Safety Order. If the young person is brought before the Juvenile Court pursuant to Section 94 of the legislation then such Application is founded upon the terms of Section 93 of the Act 1968 that the child or young person is in need of care and protection. Looking specifically at the provisions of Section 93 it does appear that apart from the various conditions set forth it is also necessary to prove "and he is not receiving such care, protection and guidance as a good parent may reasonably be expected to give". Looking therefore at the second limb of the definition of a child or young person being in need of care and protection and also taking into consideration Section 48 of the Children and Young Persons Act (NI) 1968 which sets out the general welfare considerations, nevertheless, I am still inclined to the view that the removal of a young person to a Place of Safety and any subsequent Application flowing therefrom must contain an element, a very important element, as to parental control, protection or guidance. I do not see how the intervention or threat thereof by a paramilitary organisation can come within the meaning of the legislation although I have to say that at the Belfast Juvenile Court of the 8th instant, two Training School Orders were granted for the very reason that two brothers had received threats for what was termed anti-social behaviour. /Mr © PRONI HSS/13/49/9

Mr James Tweed RM, Chairman of the Juvenile Court Panel, convened a meeting of various representatives, including myself, to consider the ramifications of social workers placing young people in either Rathgael Centre or St Patrick's Training School following receipt of threats. There is a growing concern within the Juvenile Court system as to possible "abuse" with the powers of social workers being exercised and subsequent Applications being brought because of the paramilitary threat. I would be grateful if you could give me an indication as to the attitude of the Northern Ireland Office in relation to such Applications and, whilst I appreciate that this is a problem of grave concern which obviously will have to be the subject of deliberations, perhaps you could assist me as soon as ever possible as obviously this is a problem which is beginning to assume certain urgency. I understand that certain statutory agencies have offered accommodation to young people on a voluntary basis in order to tide them over any difficulties.

Yours sincerely

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for Chief Legal Adviser

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PROBATION AND JUVENILES BRANCH

NORTHERN IRELAND OFFICE Royston House, 34 Upper Queen Street, Belfast BT1 6FD

Telephone (0232) 249944 Fax (0232) 323187

Mr Wesley Donnell Social Services Inspectorate Department of Health & Social Services Dundonald House Dundonald BELFAST

Your Ref

W327/87 Our Ref

21 October 1991

Dear Wesley

PLACE OF SAFETY ORDERS

I enclose a copy of a letter from Mr Brangam, Chief Legal Adviser to the Northern Ireland Central Services Agency for the Health and Social Services.

I should be grateful for any advice which you could give us on this matter.

Yours sincerely

P. ejeghegan

P GEOGHEGAN (MRS) Probation & Juveniles Branch

NORTHERN IRELAND CENTRAL SERVICES AGENCY FOR THE HEALTH AND SOCIAL SERVICES

PLEASE ADDRESS REPLY TO: G. D. H. BRANGAM CHIEF LEGAL ADVISER

25 Adelaide Street, Belfast BT2 8FH. TEL No. (0232) 324431 FAX No. (0232) 232304

YOUR REF.

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DATE. 11 October 1991

Mr Alex Freland Mr Moseley Principal Officer Northern Ireland Office Probation and Juvenile Branch Royston House 34 Upper Queen Street BELFAST 2

NOSTINEEN WELLAND OFFICE PROBATION AND JUVERILES BRANCH 1 4 OCT 1991

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