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Mr Watters
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Mr J HANLEY
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PUS
MR D FELL
MR LEDLIE DUS (B)
MR WOOD
MR DODDS
MR J STEELE
MR ALSTON
MR LEACH
MR MACCABE
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Ms Murphy
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FRAME GENERAL
MY TELNO 5: REPUBLIC OF IRELAND: FORMATION OF NEW GOVERNMENT

SUMMARY

1. NEW PROGRAMME FOR GOVERNMENT PUBLISHED. PDS' ALLEGATIONS CAST CLOUD OVER ATTEMPTS TO FORM A COALITION BUT WILL PROBABLY NOT SCUPPER THEM.

DETAIL

2. THE FIANNA FAIL AND LABOUR PARLIAMENTARY PARTIES MET TODAY TO CONSIDER THE "PROGRAMME FOR GOVERNMENT" WORKED OUT BY THEIR NEGOTIATORS. THE 58 PAGE DOCUMENT IDENTIFIES UNEMPLOYMENT AND JOB CREATION AS THE MAIN PRIORITIES OF A NEW GOVERNMENT, ALONG WITH ECONOMIC AND BUDGETARY PROBLEMS, NORTHERN IRELAND AND PUTTING CONFIDENCE BACK INTO GOVERNMENT. HIGHLIGHTS INCLUDE A PDS 250 MILLION JOB CREATION FUND, A COMMUNITY-BASED EMPLOYMENT PROGRAMME, THREE NEW MINISTRIES (EQUALITY, EMPLOYMENT AND ENTERPRISE, AND TOURISM AND FOREIGN TRADE), AN ETHICS IN GOVERNMENT BILL (TO INCLUDE A REGISTER OF POLITICIANS' AND SENIOR CIVIL SERVANTS' INTERESTS), A DIVORCE REFERENDUM IN 1994, A COMMITMENT TO LEGISLATION ON ABORTION AND A FIRM 'NO' TO FULL MEMBERSHIP OF THE WEU.

3. ON NORTHERN IRELAND, THE LONG TERM AIM IS DEFINED AS "UNITY BY AGREEMENT AND CONSENT" WITH RESUMPTION OF POLITICAL TALKS THE SHORT TERM AIM.

4. AFTER PROMPTING BY THE CONSPICUOUSLY DISCOMFITED LABOUR LEADER SPRING, THE ATTORNEY GENERAL HAS REOPENED HIS INVESTIGATION INTO ALLEGATIONS THAT FIANNA FAIL HAD BEEN GIVEN ACCESS TO PURLOINED DOCUMENTS OF O'MALLEY'S RELATING TO THE BEEF TRIBUNAL (MY TUR), AND THAT ATTEMPTS HAD BEEN MADE TO INTIMIDATE O'MALLEY'S COUNSEL AT THE TRIBUNAL. SPRING CALLED FOR THE "VERY SERIOUS ALLEGATIONS" TO BE INVESTIGATED AND CLARIFIED AS SOON AS POSSIBLE AND SAID THAT LABOUR COULD NOT ENTER GOVERNMENT "IF THERE WERE CLOUDS HANGING ABOUT".

COMMENT

5. THE PD ALLEGATIONS HAVE CAST A SHADOW OVER THE PAINSTAKING COALITION NEGOTIATIONS AND WEAKENED THE CREDIBILITY OF SPRING'S CLAIM THAT IN COALITION HE WILL ENSURE THAT FIANNA FAIL CLEAN UP THEIR ACT. SPRING MAY WELL FACE A ROUGHER RIDE THAN EXPECTED AT SUNDAY'S NATIONAL CONFERENCE OF LABOUR DELEGATES, MANY OF WHOM HAVE MISGIVINGS ABOUT ENTERING COALITION WITH FIANNA FAIL. HOWEVER, UNLESS NEW FACTS EMERGE OR THE TAOISEACH HIMSELF BECOMES ENMESHED, THE FIANNA FAIL/LABOUR COALITION IS

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ELY TO GO AHEAD.

HERWICK

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TO DIRECTOR GENERAL
OF WELLES FLEET
INFO BRITAIN WASHINGTON, D.C. NEW YORK



NEW IRISH GOVERNMENT: NORTHERN IRELAND

1. THE FOLLOWING IS THE TEXT OF THE PREAMBLE ON NORTHERN IRELAND FROM THE FLANNA FAIL/LABOUR PLAN FOR A DEMOCRATIC GOVERNMENT, 1971-7, PUBLISHED ON 7 JANUARY:

QUOTE

NORTHERN IRELAND

THE FURTHER WELFARE OF ALL THE PEOPLE OF IRELAND IS OVERSHADOWED BY THE CONFLICT IN NORTHERN IRELAND, WHICH CAUSES A HEAVY BURDEN OF HUMAN SUFFERING AND IMPOSES A POINTLESS AND UNENDING BURDEN IN TERMS OF WASTED RESOURCES AND LOST ECONOMIC OPPORTUNITY. A KEY ELEMENT IN THE GOVERNMENT'S PROGRAMME WILL BE THE SEARCH FOR AN END TO THIS CONFLICT. WE WILL MOBILISE ALL THE RESOURCES OF THE GOVERNMENT WHICH CAN CONTRIBUTE TO THIS PROCESS. IN PARTICULAR:

WE WILL SEEK AN URGENT RESUMPTION OF POLITICAL DIALOGUE TO ADDRESS COMPREHENSIVELY ALL OF THE RELATIONSHIPS INVOLVED IN AN OPEN AND INNOVATIVE SPIRIT, READY TO DISCUSS EVERY ISSUE AND TO INCORPORATE ALL AGREEABLE CHANGES:

WE WILL USE THIS PROCESS TO WORK TOWARDS AN ACCOMMODATION BETWEEN THE TWO TRADITIONS IN IRELAND, BASED ON THE PRINCIPLE THAT BOTH MUST HAVE EQUALLY SATISFACTORY, SECURE AND DURABLE POLITICAL, ADMINISTRATIVE AND SYMBOLIC EXPRESSION AND PROTECTION, AS SET OUT IN THE FORUM REPORT:

SINCE THE FINAL OUTCOME OF SUCH NEGOTIATIONS WILL NEED TO BE ACCEPTABLE TO THE PEOPLE NORTH AND SOUTH, WE WILL SEEK ANY NECESSARY ENDORSEMENT IN A REFERENDUM FOR AN AGREED PACKAGE, WHICH ACHIEVES A BALANCED ACCOMMODATION OF THE DIFFERING POSITIONS OF THE TWO MAIN TRADITIONS ON CONSTITUTIONAL ISSUES, AND CREATES STRUCTURES WHICH WILL BRIDGE DIVISIONS AND PROMOTE RECONCILIATION BETWEEN THE UNIONIST AND NATIONALIST TRADITIONS AND ENSURE ENHANCED CO-OPERATION BETWEEN BOTH PARTS OF IRELAND:

UNLESS OR UNTIL IT IS TRANSCENDED BY NEW AGREED ARRANGEMENTS, WE WILL CONTINUE TO OPERATE FULLY THE PROVISIONS OF THE ANGLO-IRISH AGREEMENT, IN CLOSE

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INFO PRIORITY WASHINGTON, BIS NEW YORK

NEW IRISH GOVERNMENT: NORTHERN IRELAND

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1. THE FOLLOWING IS THE TEXT OF THE PASSAGE ON NORTHERN IRELAND FROM THE FIANNA FAIL/LABOUR "PLAN FOR A PARTNERSHIP GOVERNMENT, 1993-7", PUBLISHED ON 7 JANUARY:

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QUOTE.

NORTHERN IRELAND

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THE FUTURE WELFARE OF ALL THE PEOPLE OF IRELAND IS OVERSHADOWED BY THE CONFLICT IN NORTHERN IRELAND, WHICH CAUSES A HEAVY TOLL OF HUMAN SUFFERING AND IMPOSES A POINTLESS AND UNWANTED BURDEN IN TERMS OF WASTED RESOURCES AND LOST ECONOMIC OPPORTUNITY. A KEY ELEMENT IN THE GOVERNMENT'S PROGRAMME WILL BE THE SEARCH FOR AN END TO THIS CONFLICT. WE WILL MOBILISE ALL THE RESOURCES OF THE GOVERNMENT WHICH CAN CONTRIBUTE TO THIS PROCESS. IN PARTICULAR:

- WE WILL SEEK AN URGENT RESUMPTION OF POLITICAL DIALOGUE TO ADDRESS COMPREHENSIVELY ALL OF THE RELATIONSHIPS INVOLVED IN AN OPEN AND INNOVATIVE SPIRIT, READY TO DISCUSS EVERY ISSUE AND TO INCORPORATE ALL AGREED CHANGES:
- WE WILL USE THIS PROCESS TO WORK TOWARDS AN ACCOMMODATION BETWEEN THE TWO TRADITIONS IN IRELAND, BASED ON THE PRINCIPLE THAT BOTH MUST HAVE EQUALLY SATISFACTORY, SECURE AND DURABLE POLITICAL, ADMINISTRATIVE AND SYMBOLIC EXPRESSION AND PROTECTION, AS SET OUT IN THE FORUM REPORT:
- SINCE THE FINAL OUTCOME OF SUCH NEGOTIATIONS WILL NEED TO BE ACCEPTABLE TO THE PEOPLE NORTH AND SOUTH, WE WILL SEEK ANY NECESSARY ENDORSEMENT IN A REFERENDUM FOR AN AGREED PACKAGE, WHICH ACHIEVES A BALANCED ACCOMMODATION OF THE DIFFERING POSITIONS OF THE TWO MAIN TRADITIONS ON CONSTITUTIONAL ISSUES, AND CREATES STRUCTURES WHICH WILL BRIDGE DIVISIONS AND PROMOTE RECONCILIATION BETWEEN THE UNIONISAND NATIONALIST TRADITIONS AND ENSURE ENHANCED CO-OPERATION BETWEEN BOTH PARTS OF IRELAND:
- UNLESS OR UNTIL IT IS TRANSCENDED BY NEW AGREED ARRANGEMENTS, WE WILL CONTINUE TO OPERATE FULLY THE PROVISIONS OF THE ANGLO-IRISH AGREEMENT, IN CLOSE

CO-OPERATION WITH THE BRITISH GOVERNMENT, TO DEAL WITH ISSU CONCERNED WITH NORTHERN IRELAND AND WITH RELATIONS BETWEEN THE TWO PARTS OF IRELAND:

- RECOGNISING THAT VIOLENCE, FROM WHATEVER SOURCE, IS REPUGNANT TO THE GREAT MAJORITY OF PEOPLE IN BOTH PARTS OF IRELAND AND A MAJOR OBSTACLE TO POLITICAL PROGRESS, WE WILL SEEK TO COMBAT IT THROUGH THE NECESSARY SECURITY MEASURES AND CO-OPERATION AND TO THE GREATEST EXTENT POSSIBLE PREVENT IT:
- THE CHALLENGES OF ECONOMIC DEVELOPMENT ARE A SHARED CONCERN OF BOTH PARTS OF IRELAND. WE BELIEVE THAT ECONOMIC CO-OPERATION BETWEEN NORTH AND SOUTH CAN BE SUBSTANTIALLY EXPANDED TO MUTUAL ADVANTAGE AND WILL MAKE THIS A PRIORITY, COMPLETING SUCH PROJECTS AS THE BALLINAMORE-BALLYCONNELL CANAL AND THE MODERNISATION OF THE DUBLIN-BELFAST RAILWAY:
- WE WILL BRING FORWARD PROGRAMMES OF ACTION IN THIS AREA, TAKING ACCOUNT IN PARTICULAR OF THE OPPORTUNITIES ARISING FROM THE ADVENT OF THE SINGLE MARKET AND THE RANGE OF EC PROGRAMMES WHICH CAN BE HARNESSSED TO DEVELOP A COMPREHENSIVE AND FULL-FLEDGED PARTNERSHIP BETWEEN NORTH AND SOUTH:
- IN ADDITION TO DEVELOPING CO-OPERATION AT OFFICIAL LEVEL, WE WILL ALSO SEEK IN THIS AREA TO BUILD ON THE SUBSTANTIVE NORTH-SOUTH CO-OPERATION ALREADY IN PLACE BETWEEN PRIVATE SECTOR AND VOLUNTARY BODIES AND THROUGH THE WORK OF THE INTERNATIONAL FUND FOR IRELAND.

UNQUOTE.

2. SEE MIFT FOR COMMENT.

BLATHERWICK

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